

# **Emergency Solutions Grant** **Rapid Re-housing Program** **Indiana Continuum of Care** **FY2011 and FY2012**

**Substantial Amendment Overview,  
March 5 and 7, 2012**

# TODAY' S AGENDA

1. Introduction via video from HUD Secretary Shaun Donovan.
2. Review substantial amendment and HEARTH Act.
3. Your comments.

# SUBSTANTIAL AMENDMENT

## What is a substantial amendment?

A substantial amendment is triggered when a funding allocation changes by a significant amount. This can happen with any of the block grant programs covered by the Consolidated Plan.

In this case, HUD's release of the second round of ESG (2011-2012 funding year) requires a substantial amendment. A substantial amendment could also occur if funds from the first round of ESG allocation are reprogrammed.

A substantial amendment requires publication of the funding changes and opportunity for public comment.

# SUBSTANTIAL AMENDMENT, continued

## What is a substantial amendment? (continued)

### Elements of a Substantial Amendment:

- Summary of consultation process
- Summary of Citizen Participation Process
- Discussion of matching resources
- Proposed activities and overall budget
- Written standards for provision of ESG assistance
- Process for making sub-awards
- Homeless participation requirement
- Performance standards

IHCDA's ESG substantial amendment will be submitted to HUD in early April

HUD has **maximum** 45 days to respond, will likely be sooner

# HEARTH ACT OVERVIEW

## *HOMELESS EMERGENCY ASSISTANCE AND RAPID TRANSITION TO HOUSING ACT*

- President Obama signed into law May 20, 2009.
- Consolidates and amends 3 separate homeless assistance programs under title IV of McKinney-Vento Homeless Assistance Act into a single grant program designed to:
  - Revise Emergency Shelter Grant and rename to Emergency Solutions Grant
  - Improve administrative efficiency and enhance response coordination and effectiveness in addressing the needs of homeless persons
  - Codifies into law and enhances the Continuum of Care planning process
  - Revise definitions of “homeless” and “homeless person with a disability”
- HUD released Rules and Regulations 11/15/11, along with amended homeless definition regulations

# EMERGENCY SHELTER GRANT (Round 1 FY2011)

## Activities funded:

1. Operations (74%)
2. Essential Services (18%)
3. Homeless Prevention (very short-term, limited use) (3%)
4. Administration (IHCDA only- 5%)

## State of Indiana ESG funds

- HUD Allocation: FY2011 (Round 1): \$2.017 million
- Awarded 55 emergency shelters & transitional housing
- Avg. Award: \$36,156 (max.: \$50,000/ \$25,000 new applicants)

# EMERGENCY *SOLUTIONS* GRANT (2011 ROUND 2)

## HUD's direction for Round 2:

### “Invest an unprecedented percentage of your funding in rapid re-housing:

We've learned from HPRP that rapid re-housing programs make the biggest impact on homelessness and should be given the highest priority under ESG.”

### “Collaborate with CoCs: Keep planning smarter. Better coordination creates better results for homeless families and the American taxpayer.”

### “Focus on results and collecting quality data in the Homeless Management Information System (HMIS): This data is essential to measuring what works and what doesn't. Accurate HMIS data will also enable us to gain a more informed understanding of the problems of homelessness in our communities.”

# EMERGENCY *SOLUTIONS* GRANT (2011 ROUND 2)

- Combination of ESG & HPRP- best components of both programs
- Broadens existing emergency shelter and homeless prevention activities
- Emphasizes Rapid Re-housing
- Help people quickly regain stability in permanent housing after experiencing housing crisis and/or homelessness
- Enhance alignment of ESG with other HUD funding
- Support more coordinated and effective data collection, performance measurement and program evaluation

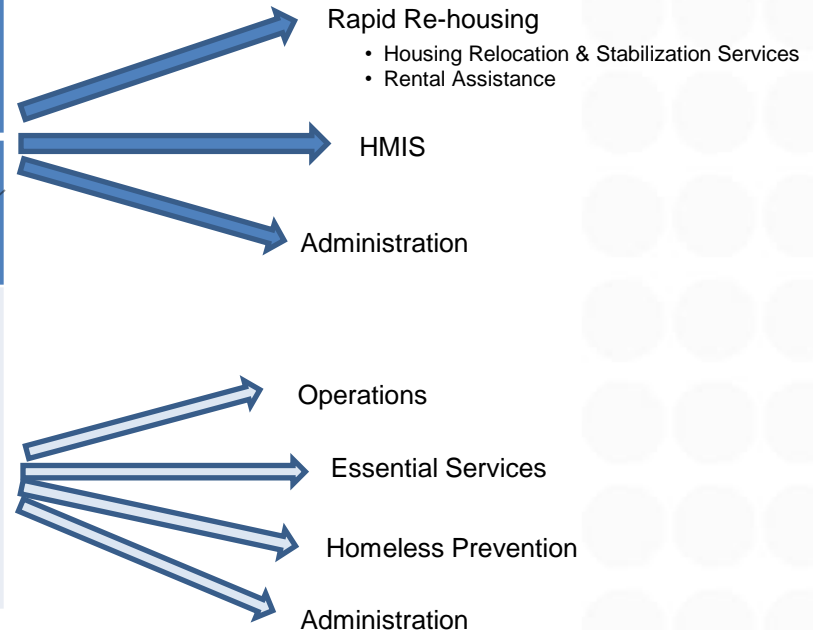


# FY2011 ALLOCATIONS AND ACTIVITIES

**Emergency Solutions Grant:  
FY2011 Allocation #2  
(\$1,134,579)**

**Reprogrammed (leftover) from Allocation #1  
(\$110,313.55)**

**Emergency Shelter Grant:  
FY2011 Allocation #1  
(\$2,017,029)**



# LESSONS LEARNED FROM HPRP

- State of Indiana's program outcomes\*:
  - Homeless Prevention clients: **91.9%** exited HPRP to perm. housing
  - Rapid Re-housing clients: **87.52%** exited HPRP to perm. housing
  - **Persons Served**: 6,692 persons/ 2,867 households
- Prevention program:
  - Difficult to target people who were most likely to become homeless
  - Prevention programs in area must all work together to be successful
- Rapid Re-housing program:
  - Easy to directly correlate with decrease in homeless numbers
  - Reduces shelter length of stay, frees up space for others in housing crisis
- Successful programs coordinated community-wide participation with homeless service providers and used an outcome measurement process
- Concerns about tenants being able to sustain housing should be addressed through program design rather than by screening people out of assistance.

\*Data as of 1/11/12 HUD Quarterly Report  
10 National Alliance to End Homelessness "Implementing the NEW ESG: Lessons from HPRP"

# State ESG Rapid Re-housing program

- **Allocations:**

- Six subrecipients will be awarded funds in response to RR RFP
  - Three (3) will be awarded with FY11 Round 2 funds (\$1,244,892.55) – May 2012
    - Approximately \$325,000-\$400,000/subrecipient
    - Exact award amounts to be determined by 2012 regional PIT count;
  - Three (3) will be awarded with FY12 RR funds– July/August 2012 ; Allocation amount TBA
- 18 month award agreements
- 180-220 rental units per month total (30-36 / subrecipient)
- Preference given to HPRP subrecipients

- **FY 13:** Award amounts determined by *outcomes*, *NOT* PIT count

- **Performance Outcomes (measured with HMIS):**

- **Program Outcomes:**
  - % Exited to permanent housing
  - % Exited with increased income
  - % Increase in access to mainstream resources
- **Regional System Outcomes:**
  - Reducing shelter stays
  - Reducing recidivism

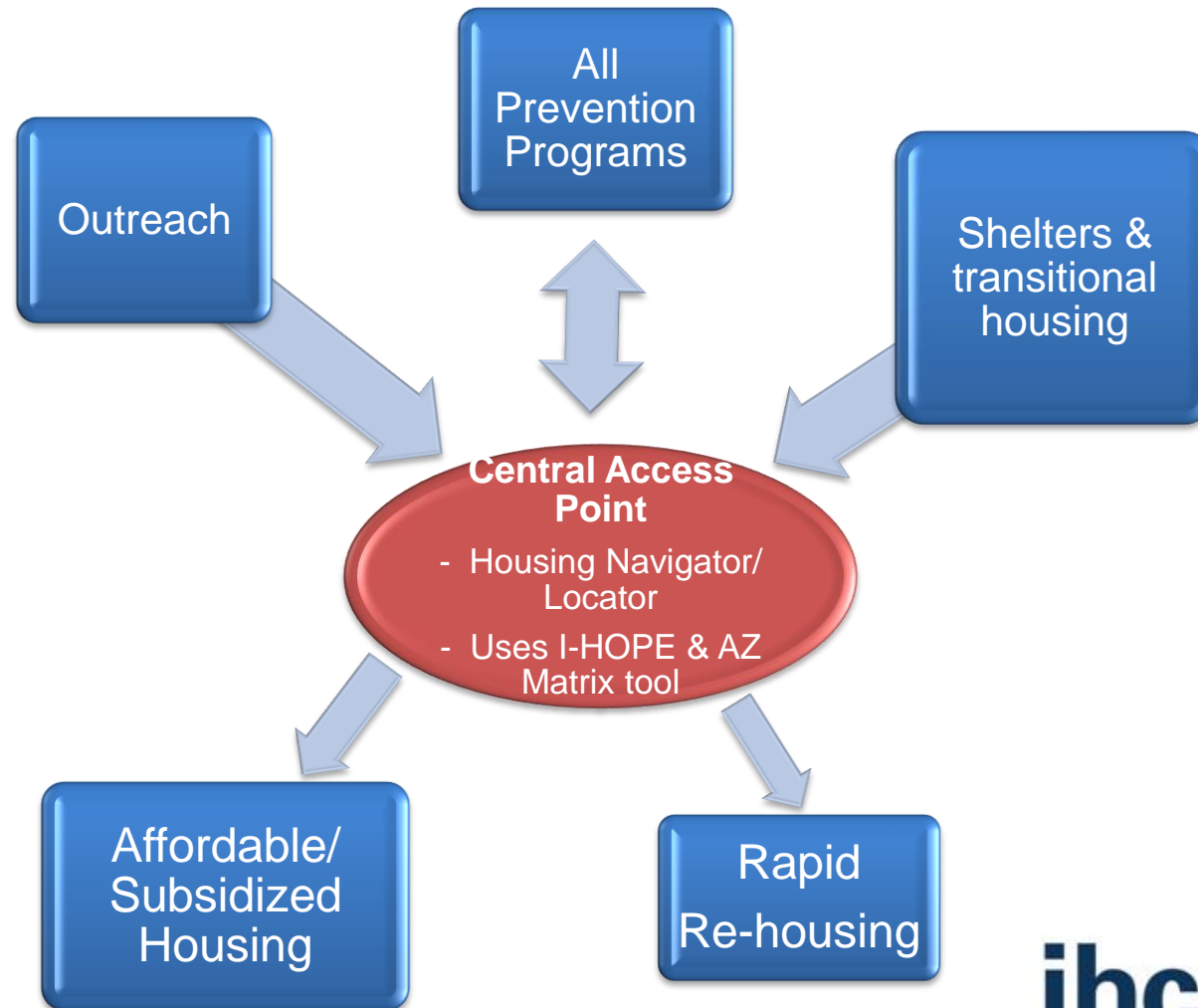
- **Threshold Criteria:**

- Active participant in regional planning council meetings in 2011 (min. 75% attendance)
- No unresolved findings with IHCD or HUD
- Balance of State CoC applicants only (excludes Marion & St. Joseph counties)
- Experience administering HPRP or similar rental assistance program

- **Program Design:**

- Tenant Based rental assistance, not project-based
- Must have coordination & written agreement between Entitlement city and State program (if applicable)
- Leverage other funds to support program (i.e. entitlement cities, foundations, trustees, CDBG, etc.)
- Outreach plan involving street and sheltered homeless
- Execute MOU's with all ESG homeless shelters (and as many others as possible)
- Use centralized intake point and common assessment tool (regs TBA)
- Work integrally within regional planning council; RR program must be included in regional charter as part of a coordinated plan to end homelessness
- Define counties in RFP in which services will be provided

# Rapid Re-housing Regional Program Design



# ESG-RR BUDGET

## 1. Rapid Re-housing (88%)

### ➤ Rental Assistance (maximum 65%)

- *Short term* (up to 3 months)
- *Medium Term* (3-12 months)
- *Rent Arrears* (up to 6 months)

### ➤ Housing Relocation & Stabilization Services (minimum 35%)

- *Financial Assistance*  
(Moving costs, Rental Application fees, Security deposits, Last month's rent, Utility deposits, Utility payments)
- *Services*  
(Housing search & placement, housing stability case management)

## 2. HMIS (1%)

## 3. Administration (11%)

- 5% Admin. – to subrecipients
- 5% Admin. – IHCDCA retains for staffing, trainings, monitoring

# IHCDA ESG BUDGET (ROUND 1 FY11)

FY 2011 Detailed Budget Table					
First Allocation	\$2,017,029.00	<div>ESG</div> <div>Program Allocations</div>			
Second Allocation	\$1,134,579.00				
Grant Amount	\$3,151,608.00				
Total Administration	\$236,370.60				
		First Allocation		Second Allocation	Total Funded in FY11
	Eligible Activities	Activity Amount	Reprogrammed Amount	Activity Amount	Activity Amount
Emergency Shelter Grant- FY11 Round 1	Homeless Assistance	\$1,715,192.00			\$1,715,192.00
	Rehab/Conversion	\$0.00			\$0.00
	Operations	\$1,348,183.75			\$1,348,183.75
	Essential Services	\$367,008.25			\$367,008.25
	Homelessness Prevention	\$90,672.00			\$90,672.00
	Administration	\$100,851.45			\$100,851.45
	Emergency Shelter Grants Subtotal	\$1,906,715.45	\$0.00		\$1,906,715.45

# IHCDA PROPOSED ESG BUDGET (ROUND 2 FY11)

Emergency Solutions Grant FY11 Round 2	Emergency Shelter**			\$0.00	\$0.00
	Renovation**			\$0.00	\$0.00
	Operation**			\$0.00	\$0.00
	Essential Service**			\$0.00	\$0.00
	URA Assistance**			\$0.00	\$0.00
	Street Outreach - Essential Services**			\$0.00	\$0.00
	HMIS		\$0.00	\$12,448.93	\$12,448.93
	Rapid Re-housing		\$110,313.55	\$986,610.92	\$1,096,924.47
	Housing Relocation and Stabilization Services		\$38,609.74	\$345,313.82	\$383,923.57
	Tenant-Based Rental Assistance		\$71,703.81	\$641,297.10	\$713,000.91
	Project-Based Rental Assistance		\$0.00	\$0.00	\$0.00
	Homelessness Prevention		\$0.00	\$0.00	\$0.00
	Housing Relocation and Stabilization Services		\$0.00	\$0.00	\$0.00
	Tenant-Based Rental Assistance		\$0.00	\$0.00	\$0.00
	Project-Based Rental Assistance		\$0.00	\$0.00	\$0.00
	Administration			\$135,519.15	\$135,519.15
	Emergency Solutions Grants Subtotal		\$110,313.55	\$1,134,579.00	\$1,244,892.55
			Total Grant Amount:		\$3,151,608.00



# WHAT WILL CHANGE?

- No programs are getting cut. This is simply an additional set of funds.
- Funds are available only if have been awarded HPRP or administered a similar rental assistance program in the past.

# RAPID RE-HOUSING TIMELINE & IMPLEMENTATION

Task	Completed
Overview of ESG – RR taken to Indiana Planning Council on Homeless	2/15/12
Present RR proposal & comments to Funding & Strategies Committee	2/24/12
Incorporate feedback into RR proposal; release preliminary draft for 30 day public comment period	Early March
Public Hearing & Webinar #1- Bloomington	Early March
Public Hearing & Webinar #2- Ft. Wayne	Early March
Consultation meeting with Entitlement Cities	March
Submit Substantial Amendment to HUD	Early April
Release Final ESG Rapid Re-housing RFP to Regional Planning Councils & HPRP subrecipients	Early April
IHCDA to hold 2-3 ESG-Rapid Re-housing Application Webinars	Early April
Rapid Re-housing proposals due to IHCDA	Early May
Announce ESG-RR awards	Mid-May
HUD release of FY11 Round 2 funds to IHCDA IHCDA execute agreements for FY11 Round 2	May (max. 45 days after submission)
HUD releases FY12 ESG funds IHCDA execute agreements for RR FY12	July/August? (TBD)

# PUBLIC COMMENTS

- Through March 31, 2012, provide written or verbal comments on the State's planned allocation of the second round of ESG to:

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303.321.2547, x256

1999 Broadway, Suite 2200

Denver, Colorado 80230

- BBC assists the State of Indiana with its required HUD block grant report submissions.
- This is a **separate** public comment and draft report process from the 2012 Action Plan. Please note that you are commenting on the ESG Substantial Amendment.